# Horry County Planning Manual M

The Horry County Citizen Planning Academy is designed to create citizen planners that will be engaged in shaping the future of Horry County.

#### October 10, 2019

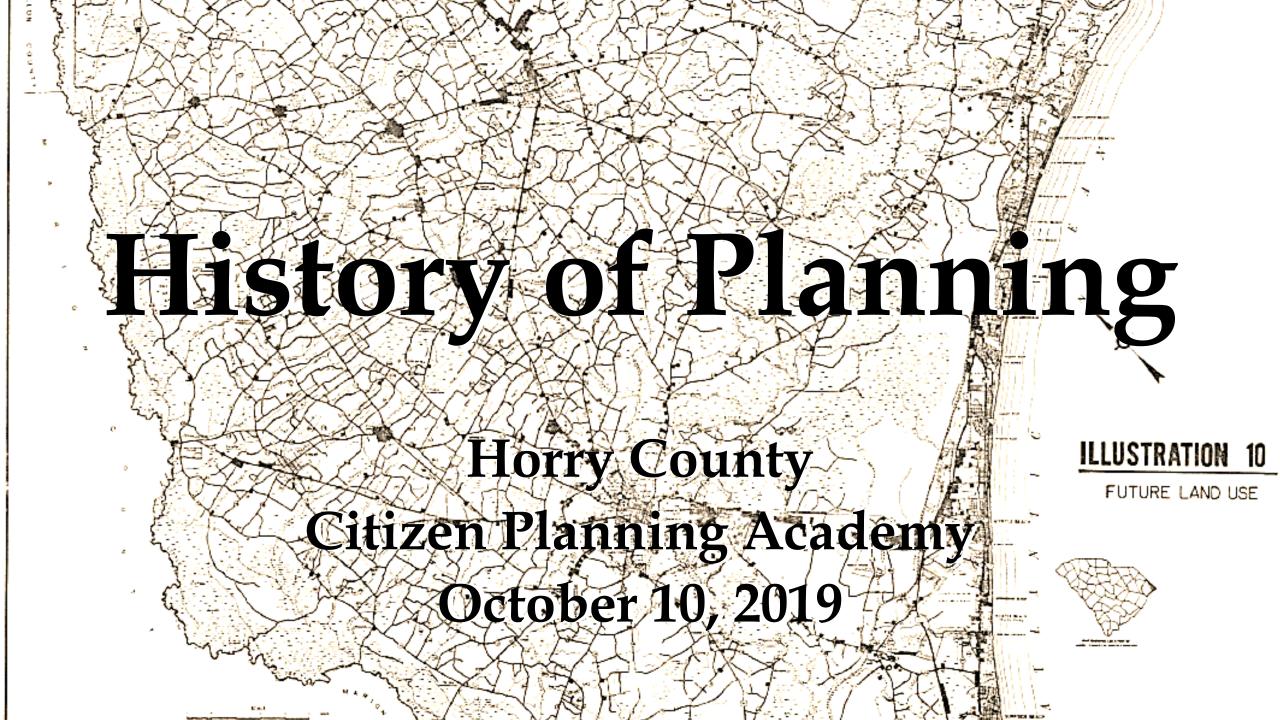
David Schwerd, Director Leigh Kane, Principal Planner

#### **Session Contents**

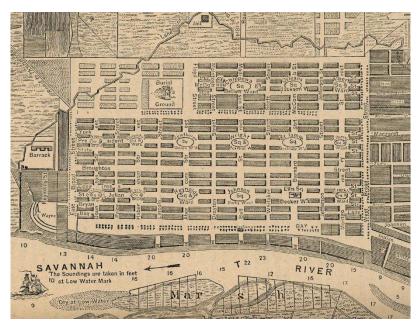
- Planning Theory
- History of Planning in Horry County
- SC Planning Enabling Legislation
- Role of the Planning Department
- Boards and Commissions
- Horry County Growth Patterns

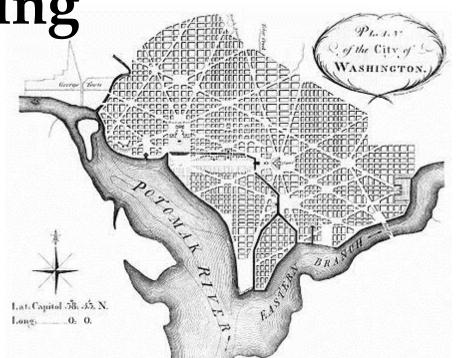
## **Ground Rules**

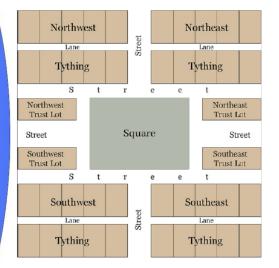
- Mechanism to learn, so ask questions.
- Respect opinions.
- Allow others to speak and have the opportunity to learn.
- Turn off cell phone ringers.



#### **Foundations of Planning**







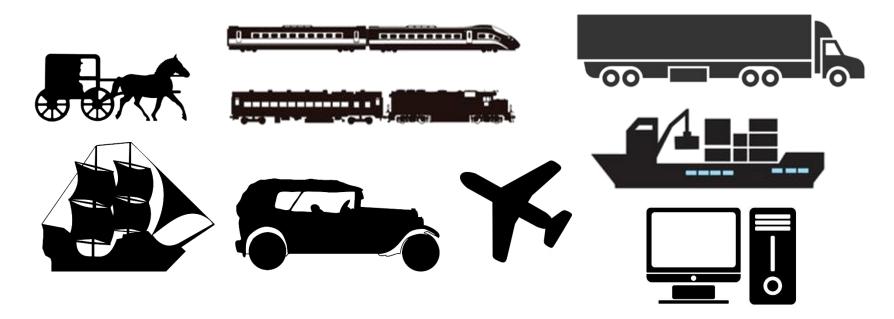
←1773 – Savannah General James Oglethorpe

1791 – Washington Pierre L'Enfant  $\rightarrow$ 



## **Role of Transportation**

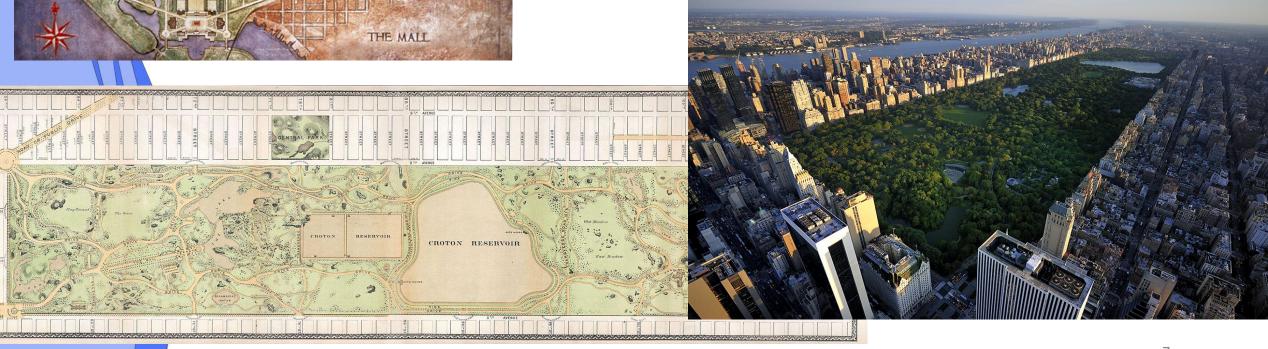
- Historic Development Patterns vary by geographic area and by the primary means of transportation.
- Transportation allowed for civilizations to expand and accumulate wealth.
- And now globalization.





## Make No Small Plans

- Central Park, NY 1853; Olmstead
- World's Fair, Chicago 1893; Burnham
- The Grand Mall, DC 1902; McMillan



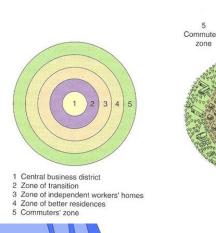
## Air, Light, Safety

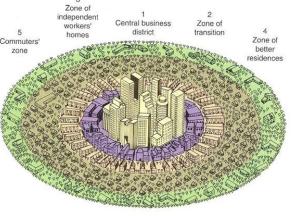




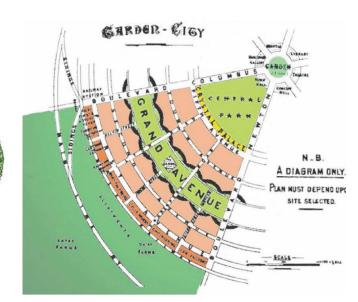
- •1871 Great Chicago Fire
- 1901 Tenement House Law of 1901 (NYC)
- 1913 Model T Ford began mass assembly
- 1916 Creation of National Park Service
- 1916 NYC creates first zoning code
- 1924 Standard State Zoning Enabling Act (Model)

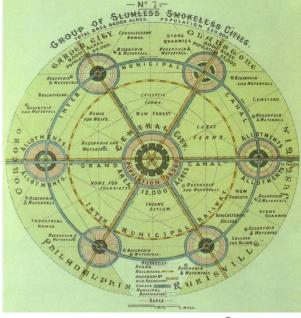
#### **Planning Concepts**



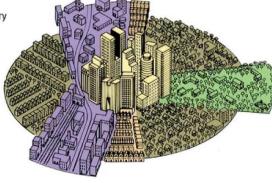


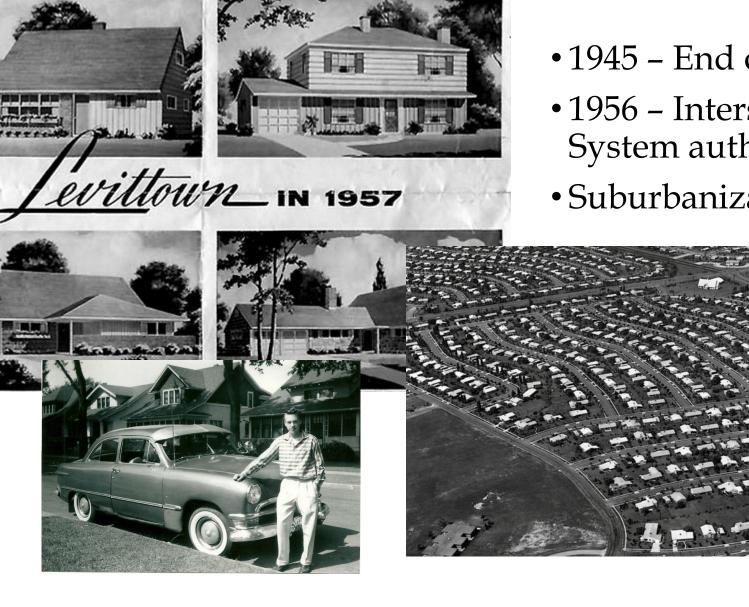
• Planning Theory has evolved over time with changes in transportation, industrialization, segregation, mortgage lending practices, environmental issues





Central business district
Transportation and industry
Low-class residential
Middle-class residential
High-class residential





**Post-War Era** 



- 1956 Interstate Highway System authorized
- Suburbanization



# **Tr**agedy of the Commons

SILENT

SPRING

CLASSIC that LAUNCHEI





- 1962 Rachel Carson released Silent Spring
- 1968 National Flood Insurance Act
- 1969 National Environmental Policy Act
- 1994 Executive Order 12898 addressing environmental justice

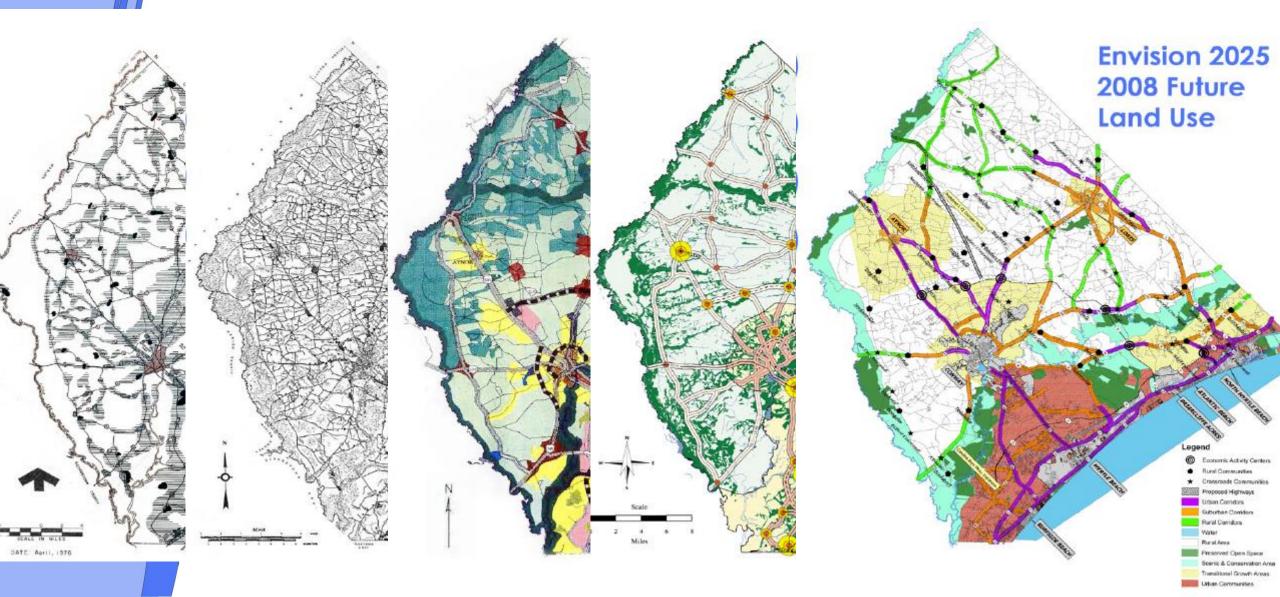
# SC Planning Enabling

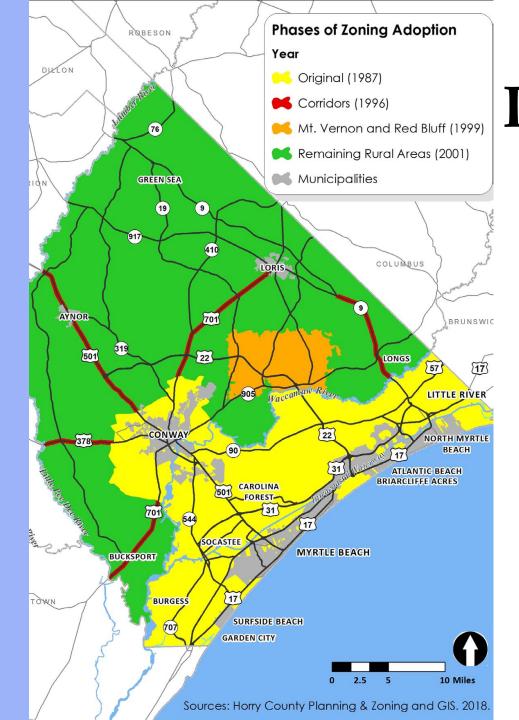
- •1924 SC adopted Municipal Planning Act allowing zoning
- •1942 Planning and zoning authority extended to counties
- •1947 Myrtle Beach enacted zoning
- 1994 Planning Enabling Act (Merging Municipal and County Authority; Allowance for PDDs)
- 2007 Amendments to include Continuing Education
- 2008 Priority Investment Act to include capital needs in Comprehensive Plan, including transportation.

## **Horry County History**

- 1801 Horry County Established
- •1886 Railroad to Conway
- 1900 Railroad built to the beach
- 1937 City of Myrtle Beach founded
- •1956 Myrtle Beach Air Force Base
- 1970s GSWSA Established
- •1976 County Council Formed and First Land Use Plan
- •1979 Planning Commission
- 1981 Horry County Deputy Planning Director Hired as staff to Planning Commission
- 1982 First flood maps adopted
- •1991 Air Force Base closed

#### History of Planning in Horry County





# **Planning in Horry County**

- 1983 Subdivision Regulations
- •1987 –Urban Areas Zoned
- •1996 Corridors Zoned
- 1999 Mt. Vernon and Red Bluff Zoned

Land Development Regulations Adopted

- 2001 Remaining Rural Areas Zoned Landscape and Tree Preservation Adopted Access Management Standards Adopted
- 2009 Land Development Regulations Revised

#### HORRY COUNTY PLANNING & ZONING functions

- Administers the County's Zoning Ordinance and Land Development Regulations
- Works with various boards and commissions
- Consists of 4 divisions:
  - 1) Land Development
  - 2) Current Planning & Zoning
  - 3) Long Range Planning
  - 4) Admin
- 29 employees



Staff Professional Backgrounds **Coastal Management Environmental Science & Planning** Landscape Architecture Architecture CAD & GIS Hazard Resilience **Redevelopment & Revitalization Environmental Education & Planning** Parks & Recreation Design & Planning **Mining Reclamation** Economics **Political Science Electrical Engineering Civil Engineering Environmental Permitting & Policy Historic Preservation & Policy Golf Course Management** Non-Profit Organizations **Graphic Design** Surveying Forestry **Business & Accounting Paralegal Services Communications - Public Relations** Human Resource Management Geography **Urban and Regional Planning Transportation Planning Sports Management** 

> Total Number of Staff 29

#### Number of Staff with Bachelor's Degrees 15

Number of Staff with Master's Degrees

#### 9

CONTINUING EDUCATION & TRAINING Staff Received Continuing Education & Training Credit Hours 72.5

Board Member Received Continuing Education & Training Credit Hours

114

Staff Received Continuing Education & Training Hours Not for Credit **37.5** 

#### CERTIFICATIONS

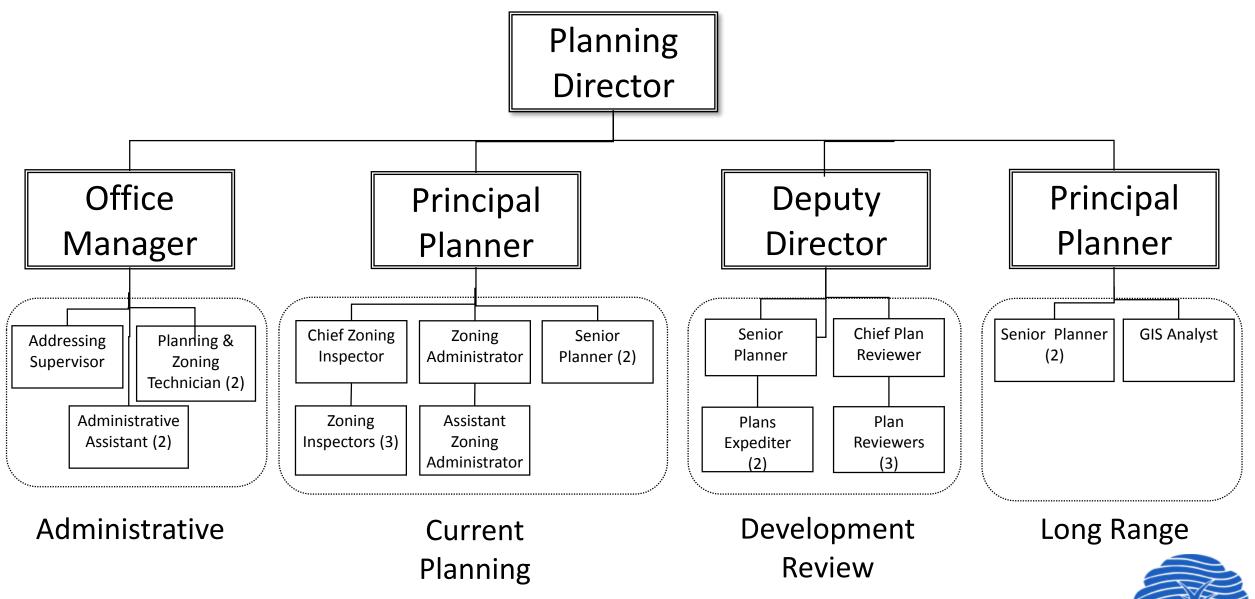
Number of Staff with AICP Certification (American Institute of Certified Planners) **2** Number of additional Staff qualified to take AICP certification test **4** Number of Staff with CFM (Certified Floodplain Manager)

Main Office Line (843)915-5340

Physical Address 1301 SECOND AVENUE STE. 1D09 CONWAY, SC 29526

> Office Hours 8:00 AM - 5:00 PM MONDAY - FRIDAY

#### HORRY COUNTY PLANNING & ZONING



#### HORRY COUNTY PLANNING & ZONING functions

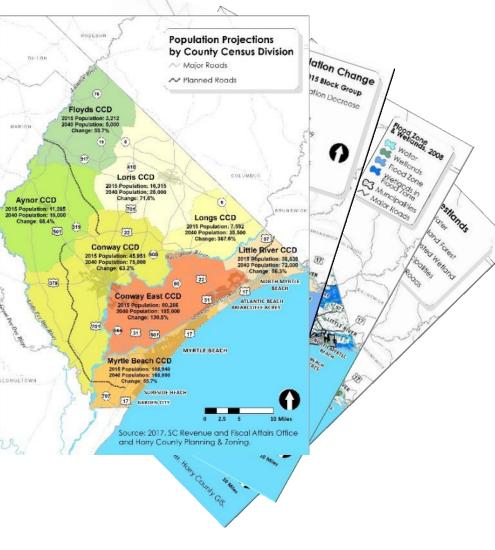
- Coordinates with all Horry County Departments, State and Federal Agencies
  - Code Enforcement
  - Engineering
  - Stormwater
  - Public Works
  - Parks and Recreation
  - Maintenance
  - Community Development

- Horry County Police
- Horry County Fire Rescue
- Municipalities
- GSATS
- SCDOT
- Army Corps
- SHPO



#### LONG RANGE PLANNING functions

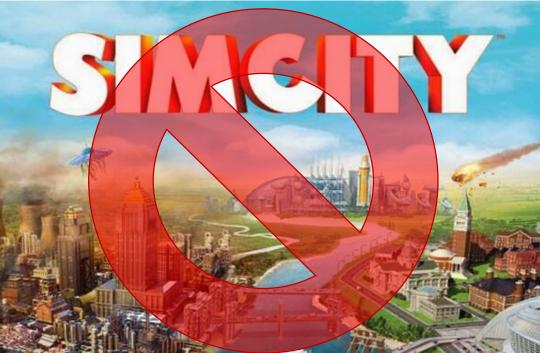
- Responsible for the drafting and coordination of the County's Comprehensive Plan
- Neighborhood, Area and Corridor Plans and Studies
- Demographic Analysis
- Grant Applications and Project Management
- Department Communication (Social Media, Website, Newsletters)
- Outreach & Education



#### Planners do 3 main things:

- Help create communities of lasting value.
- Offer better choices for where and how people work and live.
- Engage citizens, businesses, and civic leaders to play a meaningful role in creating communities that enrich people's lives.

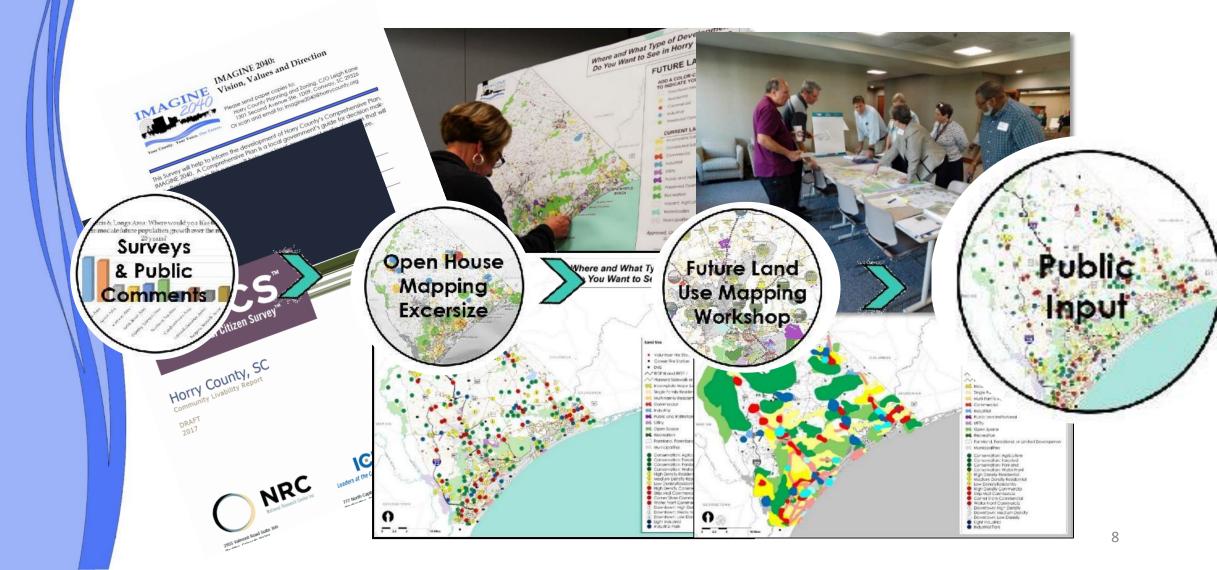


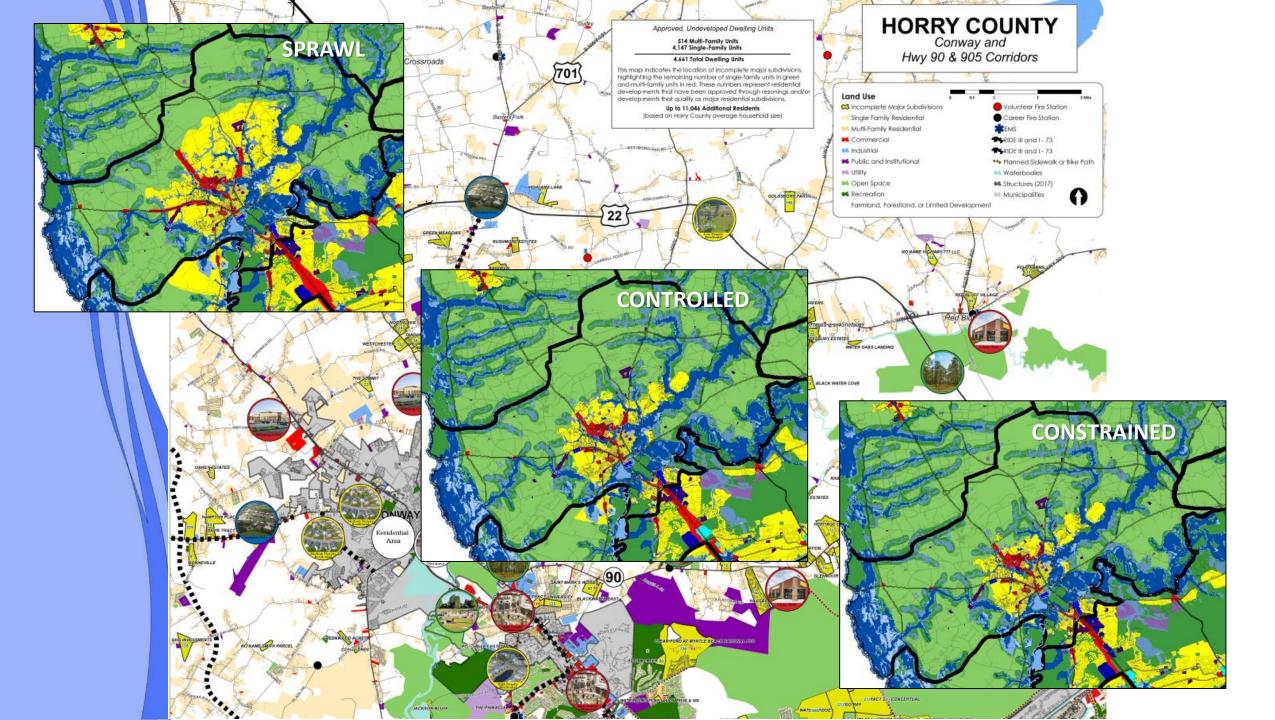


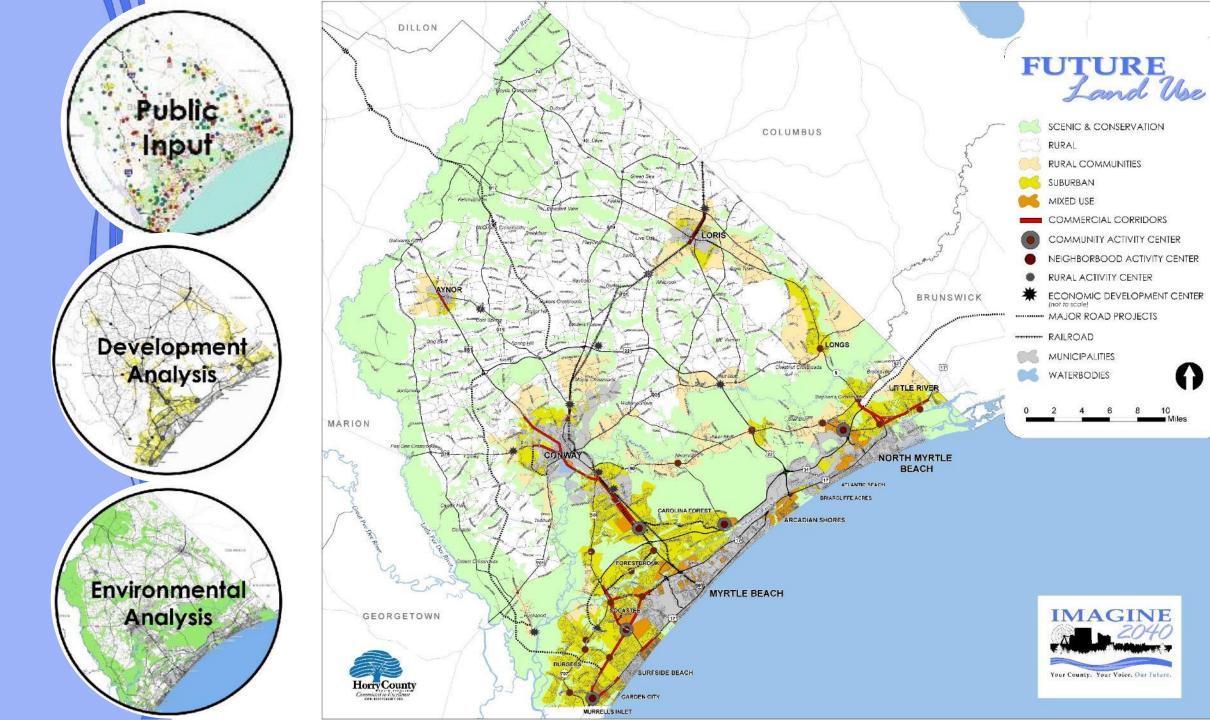
#### LONG RANGE PLANNING



#### **IMAGINE 2040 - Public Input**







#### **BOARD OF ARCH. REVIEW & HISTORIC PRESERVATION**

- Historic Property Register
- Evaluation of Potential Historic Districts
- Cemetery Project
- Legacy Business Recognition Program
- Century Farm Program















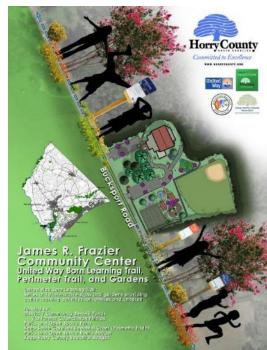
## PARKS AND OPEN SPACE BOARD

- Maintains inventory of all public lands, parks and recreational facilities, and all conserved natural areas
- Develops/updates Horry County Parks & Open Space Plan
- Special Projects









## **KEEP HORRY COUNTY BEAUTIFUL**

- Sub-committee of Parks and Open Space Board
- Affiliate of Keep America Beautiful and Palmetto Pride
- Focuses on litter reduction, education, & beautification
- 2016 Litter Cleanup Totals:
  - 62 Cleanup Events
  - Community Cleanup Groups: 20 Total
  - 680 volunteers = 4,191 service hours
  - 35,510 lbs of litter
  - 191 miles & 51 acres cleaned

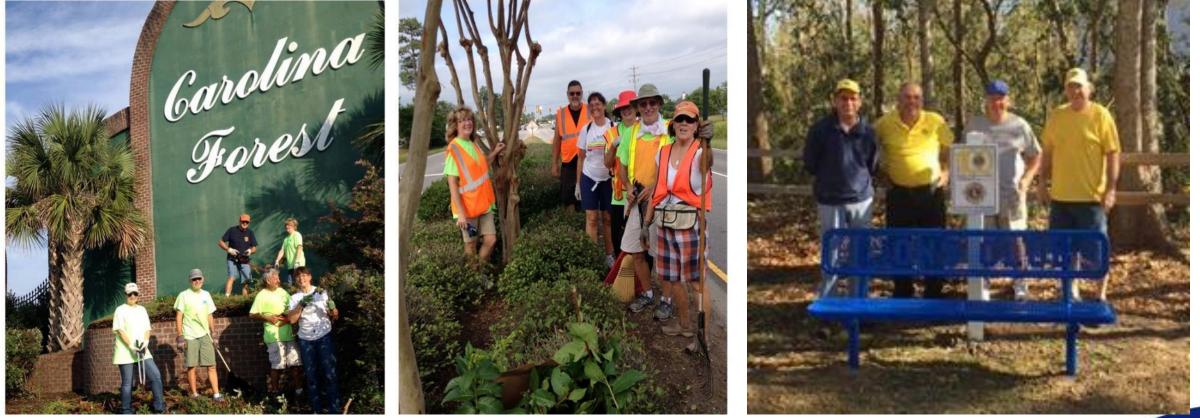
Keep Horry County Beautiful







#### **KEEP HORRY COUNTY BEAUTIFUL**





Keep Horry County Beautiful







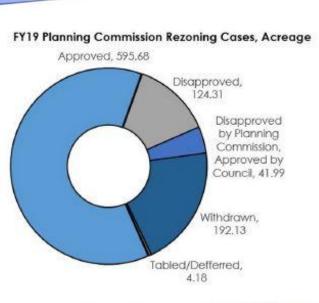
## **CURRENT PLANNING & ZONING**

- Zoning Compliances for Every Business
- Zoning Verifications
- Zoning Administrative Determinations
- Commercial Inspections
- Complaint Enforcement
- Rezoning Administration
- Text Amendments

#### **Current Planning & Zoning**

Planning Commission Rezoning Cases, Annually 1999-2018





Total Acreage of 985.29 Planning Commission Cases

#### ZONING Number of Approved Home Occupations 902

Number of Approved New Zoning Compliances **594** 

> Number of Text Amendments in FY19 8

Number of Text Amendments in FY18 **18** 

#### ENFORCEMENT

Number of Zoning Inspections 2,098

Number of Illegal Signs **1,500**-Confiscated Monthly **2,000** 

Approximate Number of Tickets Issued 600

Number of Court Summons **26** 

**CURRENT PLANNING & ZONING** *zoning compliance for business license* Every business in the unincorporated county must be reviewed prior to business license

- Verifies type of business proposed conforms to zoning
- Ensures a commercial building meets code enforcement and zoning requirements, including parking and landscaping
- Issue home occupation zoning compliance to limit types of businesses which could have negative impact on a community or neighborhood

#### CURRENT PLANNING & ZONING zoning verifications

- Lenders and Corporate Attorneys require that most large land and business sales obtain a Verification of Zoning Compliance
- Can require significant Research
- Working with Entitlement Companies

#### **CURRENT PLANNING & ZONING** *zoning administrator determinations*

- Not every use or situations is specifically addressed by the Zoning Ordinance
- Provides a method for individuals to receive approval in unspecified situations prior to making an investment in a property or activity.

#### **ZONING BOARD OF APPEALS**

Hold Public Hearings and Adjudicate

- Zoning Variance Requests
- Special Exceptions to the Zoning Ordinance
- Administrative Appeal Requests
- Special use approvals
- Agritourism Permits



#### CURRENT PLANNING & ZONING commercial inspections

- All Commercial and Multifamily projects must be inspected
- Parking
- Landscaping
- Screening and Outdoor Storage





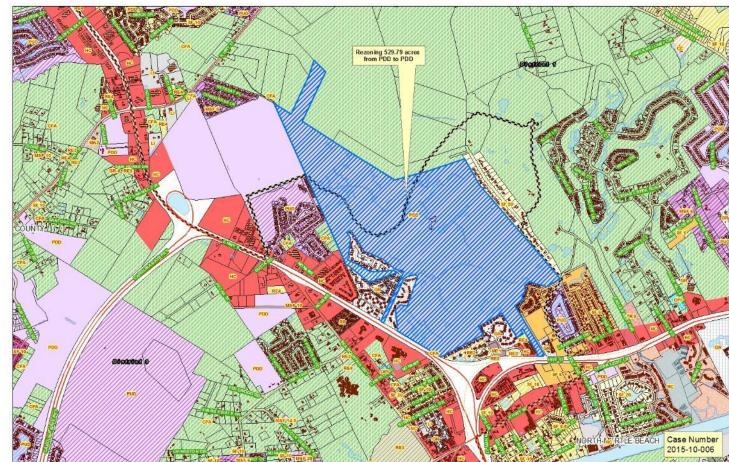
### CURRENT PLANNING & ZONING complaint enforcement

- Violations of Zoning Regulations
- Things not handled by zoning enforcement include
  - Building without permit
  - Unlicensed Vehicles
- Complaints
  - Living in Campers
  - Signs within ROW
  - Unpermitted Businesses
  - Chicken and Pigs in residential Communities



### CURRENT PLANNING & ZONING rezoning process

- Planning Commission public hearing the first Thursday of each month
- PC makes a recommendation; recommendation forwarded to Horry County Council
- Must receive 3 readings from County Council including another Public Hearing



## **Planning Commission**

- Recommend Adoption of Comprehensive Plan
- Review and Provide Recommendations on Rezonings
- Recommend Adoption Capital Improvement Plans
- Land Development Regulations
  - Review and Recommend to Council
  - Design Modifications
  - Appeal of Staffs Decisions on Enforcement
- Review all new parks, roads, school and other public facilities

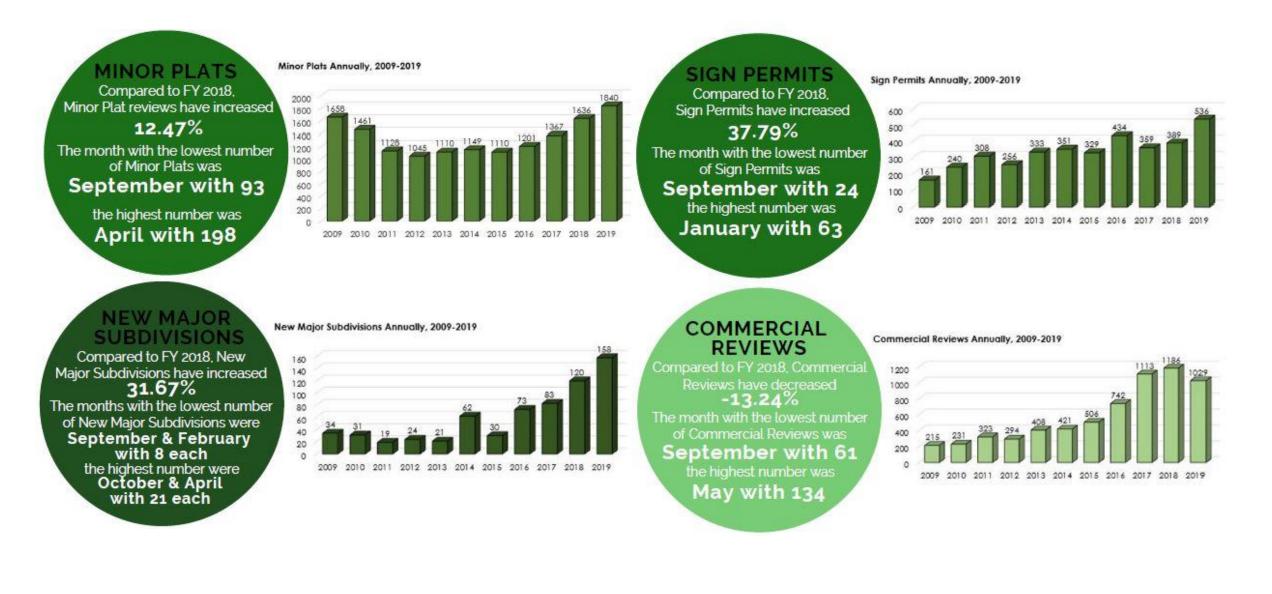


### CURRENT PLANNING & ZONING zoning text amendments

Zoning text amendment: change to the text in the Zoning Ordinance

- Height definition in Special Flood Hazard Areas
- Landscaping and Tree Preservation
- Signage Standards
- Amending Article VII to create user friendly Table of Uses
- Amending Article VIII to update dimensional standards to centralize in one location

#### **Development Review**



### LAND DEVELOPMENT functions

- Administration and enforcement of the County's Land Development Regulations
- Responsible for all land development services including plan submittal and review

# Horry County Land Development Regulations



LAND DEVELOPMENT types of development

- Major Development
- Minor Developments and Platting Actions
- Commercial Development
- Signs
- 540 Review
- Telecommunication Towers and Mines

### LAND DEVELOPMENT miscellaneous development

Planning also oversees other types of development which may require additional approvals from County Council

(Includes public notice and public hearing)





Mines

#### **Telecommunication towers**

### LAND DEVELOPMENT 540 Reviews

Planning Commission must review the location and character of <u>All</u> new streets, structures, utilities, parks, or other public way, grounds, or open space or public buildings to determine compatibility with comprehensive plan of the community.





### **ADMINISTRATION**

- FOIA
- STREET NAMES
- ADDRESSING
- MINUTES
- CONTACT MANAGEMENT

### ADMINISTRATION Street Names

- How do I name my road/street?
- Is the street existing?
  - Application which includes a petition that should be signed by all property owners abutting the road/street. Application fee (\$250) may apply.
- Reviewed by staff for duplication and consistency with regulation, prior to being approved by Planning Commission (public hearing).
  - How many businesses or residences are located on the road/street?
  - Is it a thoroughfare to another street?
  - Is it publicly maintained?
- Must record a plat and install a street name sign
  - Horry County can provide the sign for no less than \$135.



### ADMINISTRATION Addressing

- 1) Tax Map Number (TMS) or Property Identification Number (PIN)
- 2) Are you applying for a building permit? Addresses are issued to structures only.
- 3) Staff reviews the following
  - Is it in a development?
  - Is it a single parcel of land? How many acres?
  - Do you have a site plan?
  - One number is assigned for each 20 feet of road frontage.
- 4) Verification letter for your records
- 5) Horry Count notifies E-911 and public utilities
- 6) Address numbers ...<u>no less than 4 inches in height</u> and placed near the main door of the building. If ....<u>more than 70 feet</u> from the pavement edge, the number must be placed...on the mailbox, gate post, fence post...easily seen from the street.





## **Project Management**



- Managing Over \$500,000 in grants a year
- Corridor Beautification
  - Garden City
  - US Hwy 501





## **Project Management**

- Sidewalks and Pathways
  - East Coast Greenway
    - Atlantic Avenue
    - Waccamaw Drive
    - River Oaks
  - N. Kings Hwy and Lake Arrowhead
  - Bike Run Park Trailhead "Hulk"













### **PARKS & OPEN SPACE BOARD**:

### 4<sup>th</sup> Tues. Each Quarter.

### **KEEP HORRY COUNTY BEAUTIFUL:**

4<sup>th</sup> Tues. Each Month.

### **PLANNING COMMISSION**:

1st Thurs. Each Month.

### **ZONING BOARD OF APPEALS**:

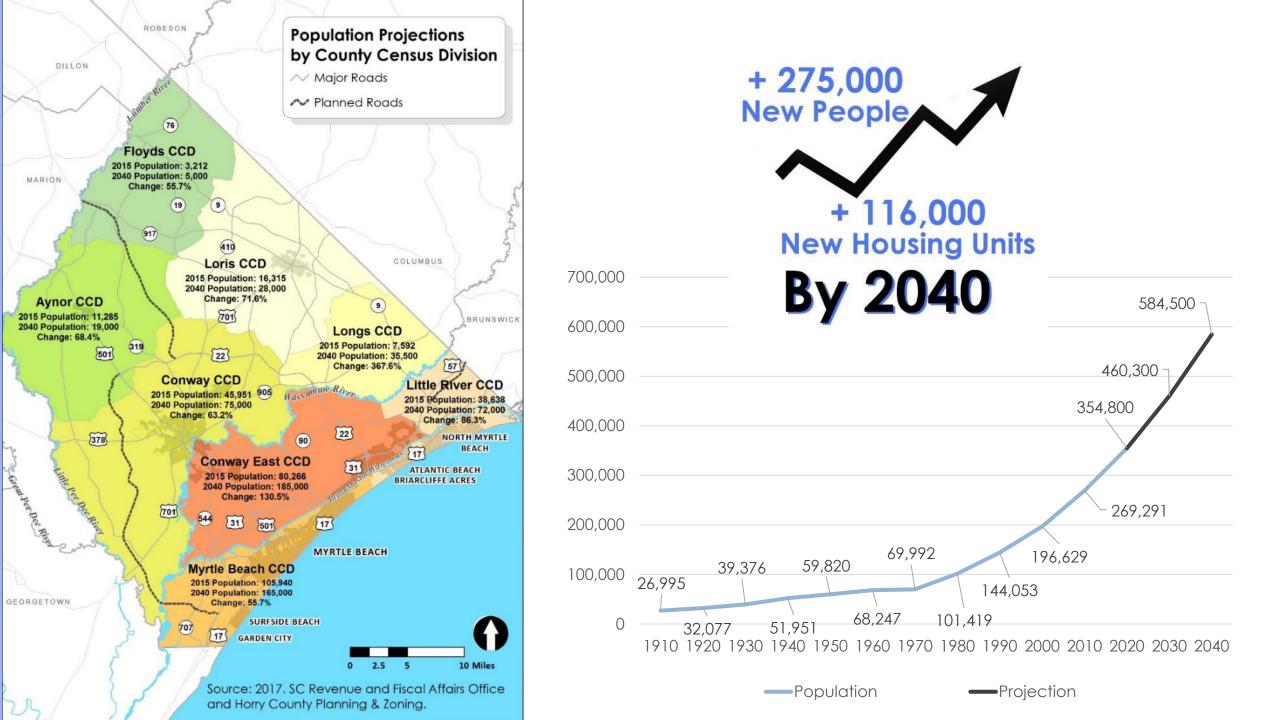
2nd Mon. Each Month.

#### <u>BAR</u>:

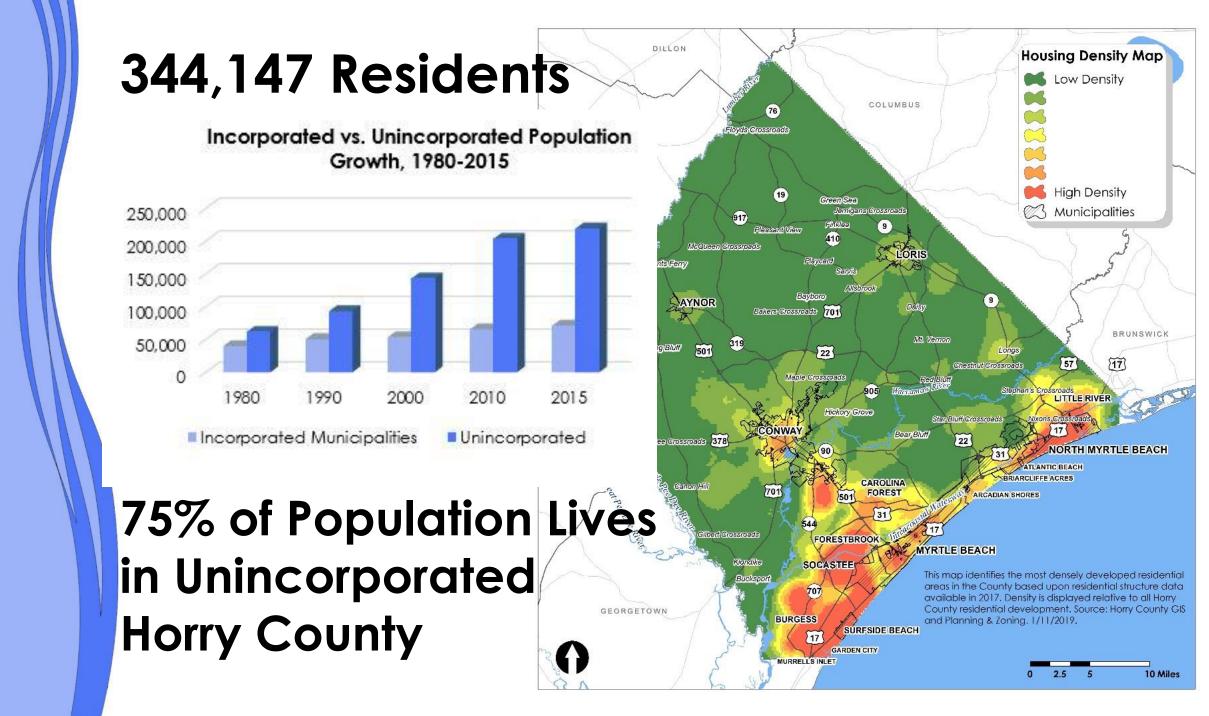
3rd Tues. Each Month.

# Horry County Growth Patterns

Horry County Citizen Planning Academy October 10, 2019

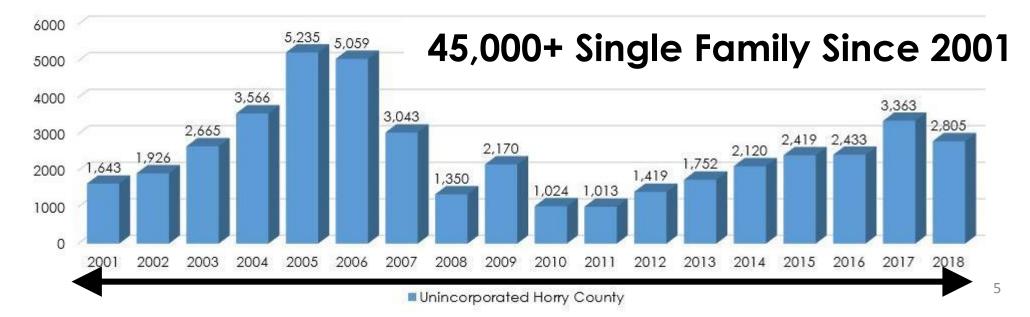


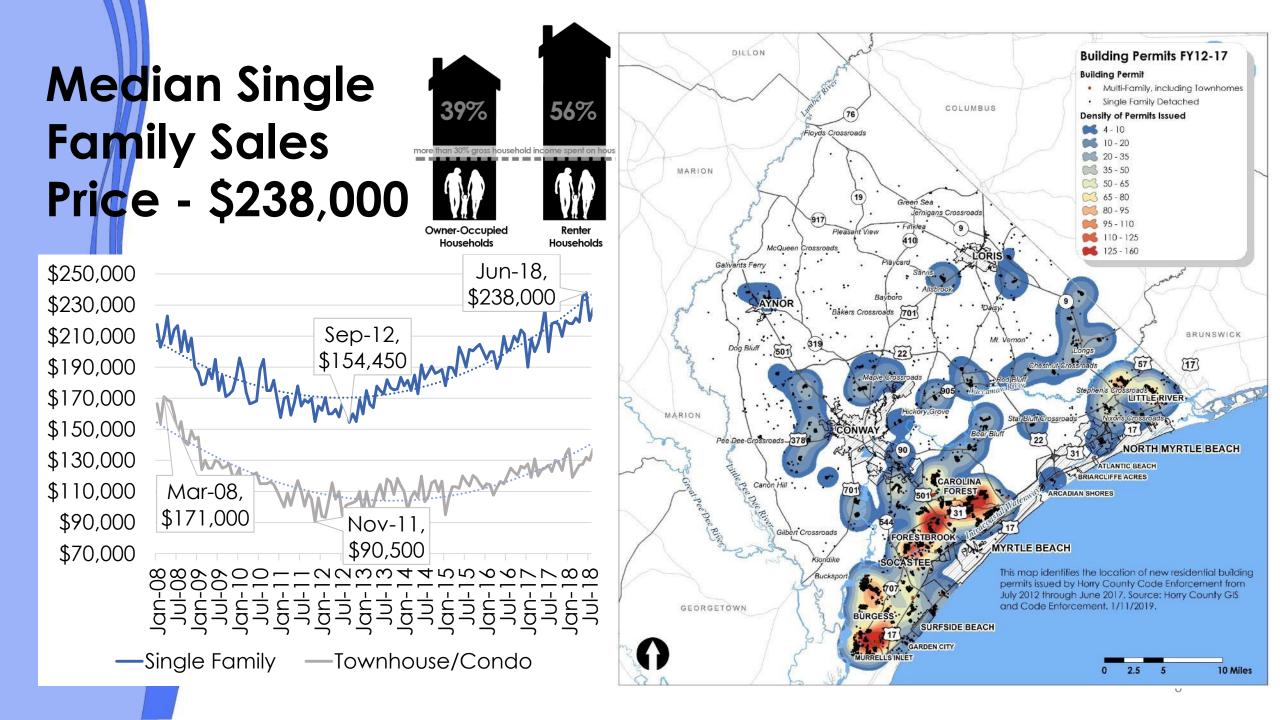


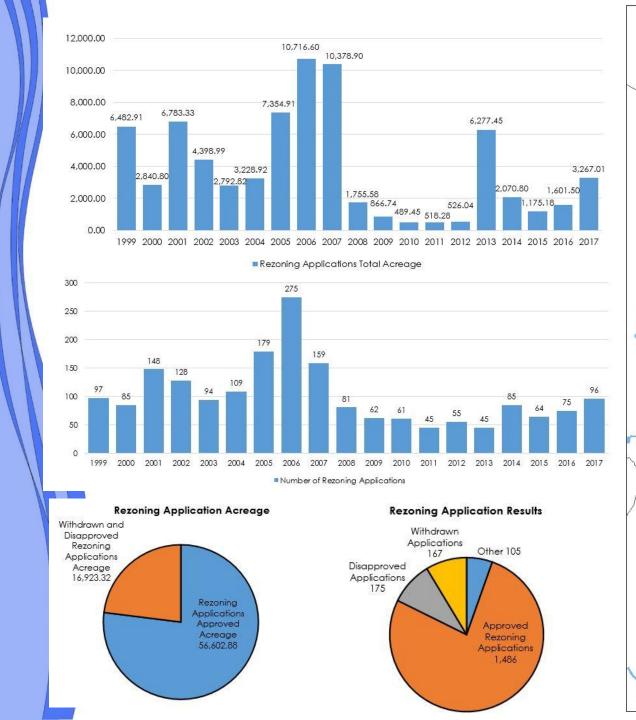


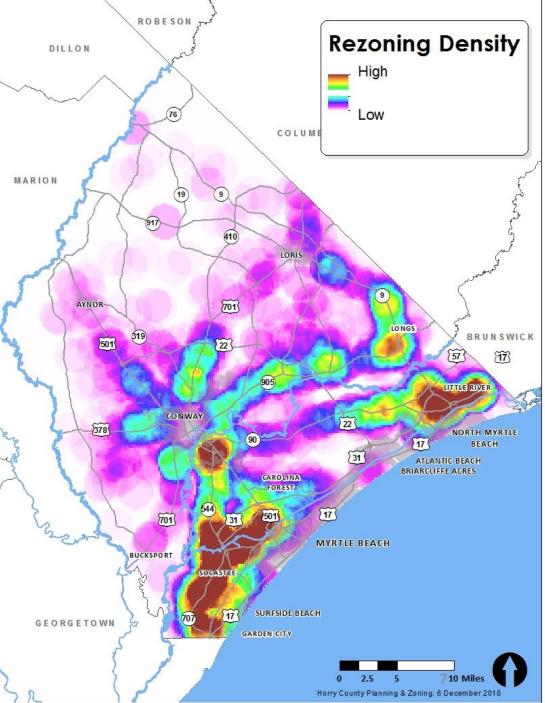


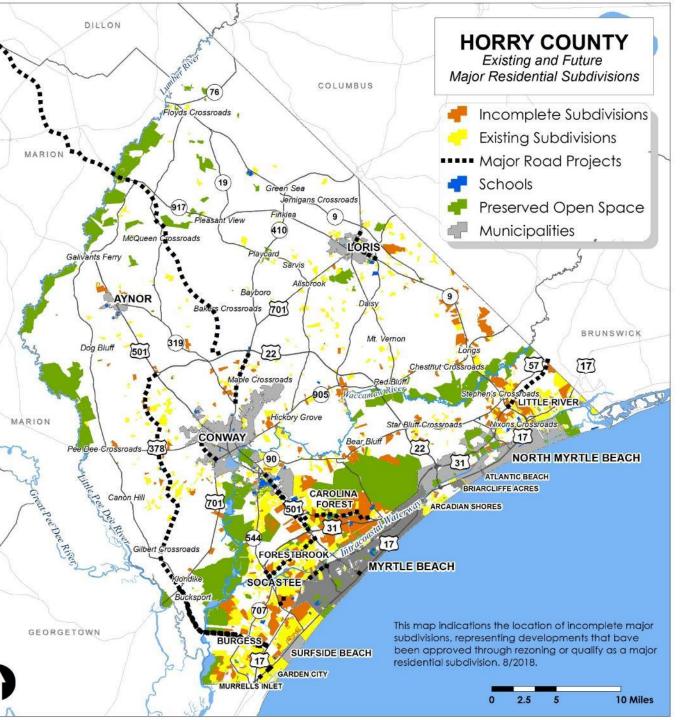
Annual Single Family Unit Permits, 2001-2018







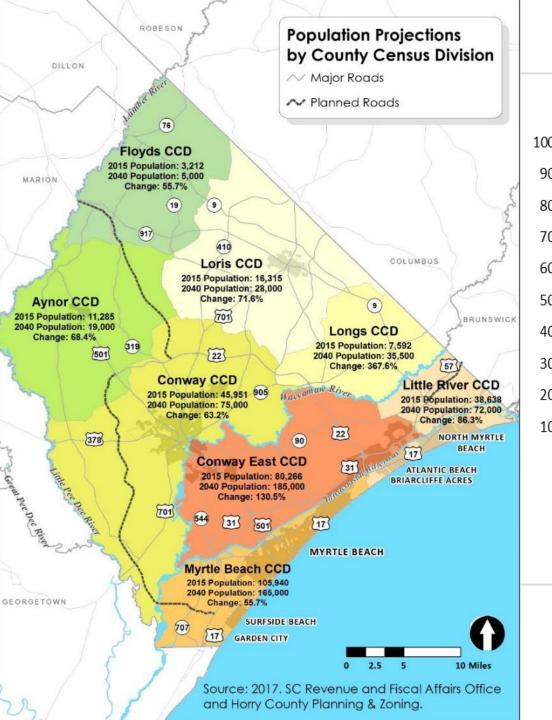




### 54,000 Units Allowed

### <u>FY 2019</u> Additional 2,262 SF Reduction of 410 MF

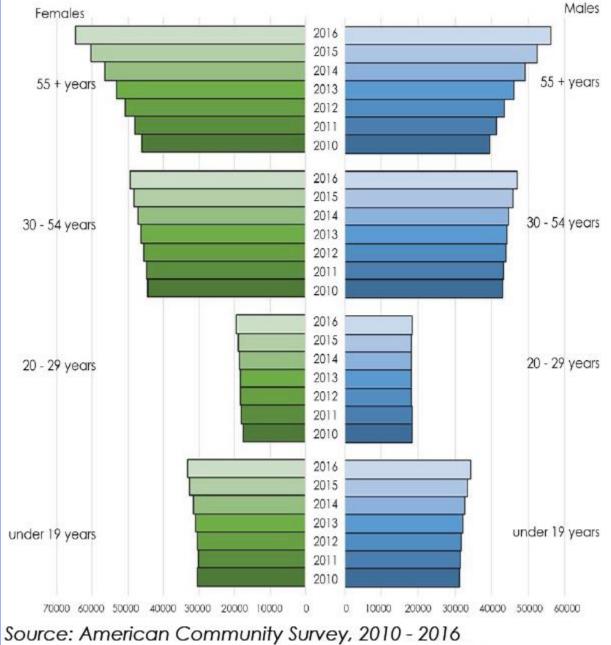
2,967 Units Constructed



#### EXISTING AND FUTURE HOUSING UNITS 100,000 90,000 13.584 pri 80,000 70,000 60,000 51,768 50,000 22,393 prj 8,921 bri 40,000 12,73<mark>6</mark> 30,000 2,235 prj 20,000 35,46<mark>0</mark> 899 prj 802 pri 28,689 27,643 10,455 3,591 prj 1,515 10,000 7,899 5,770 4,290 3,463 1.134 290 Aynor CCD Conway CCD Conway East Floyds Little River Myrtle Beach Longs CCD Loris CCD CCD Crossroads CCD CCD CCD Municipal Unincorporated Projected



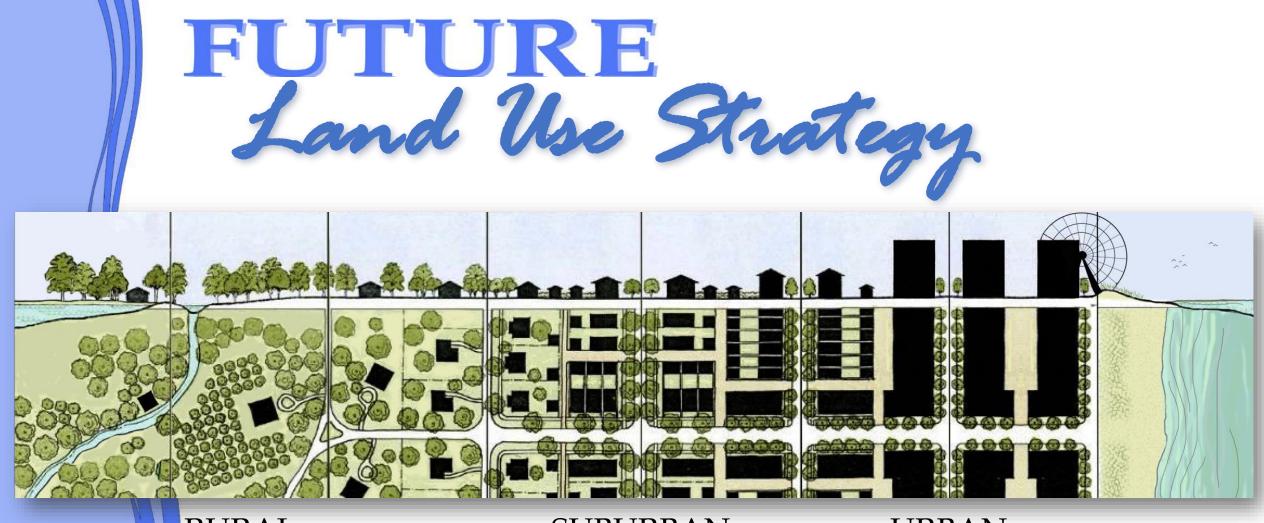
#### Change in Age and Sex Composition from 2010 to 2016







10



RURAL  $\rightarrow$  SUBURBAN  $\rightarrow$  URBAN

### SC Comprehensive Plan Requirements



### **Comprehensive Plan Authorizations**

- Required by State to guide policy and local decisionmaking in regards to future growth.
- Required in order for the County to have:
  - Zoning
  - Land Development Regulations
  - Capital Improvements Plan
  - Impact Fees
  - Development Agreements

SC Code of Laws, Article 3, Chapter 29, Title 6

## **Comprehensive Plan Adoption**

- Minimally has to look **10 years** into the future.
- Required evaluation every **5 years** and rewrite every 10 years.
- IMAGINE 2040 looks out **20 years** to be consistent with regional transportation planning efforts.
- May be amended as significant changes occur, such as completion of a major road project, addition in public safety facilities and personnel, new industry, or other significant change to the community.



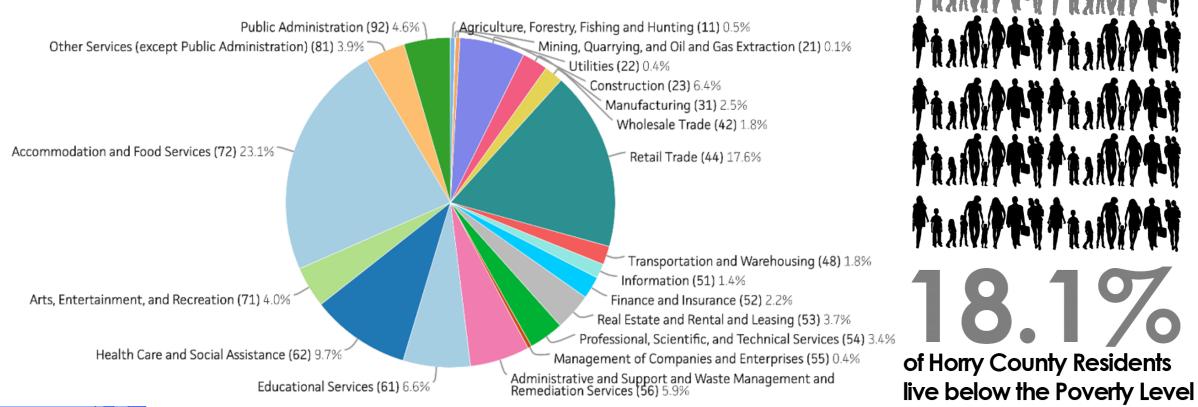
### IMAGINE 2040 VISION STATEMENT

"Horry County will sustain and enhance the quality of life for our residents and visitors by fostering healthy and safe communities, preserving our natural assets and rural heritage, encouraging business growth and economic diversification, and providing services and public facilities that will protect and strengthen our future."





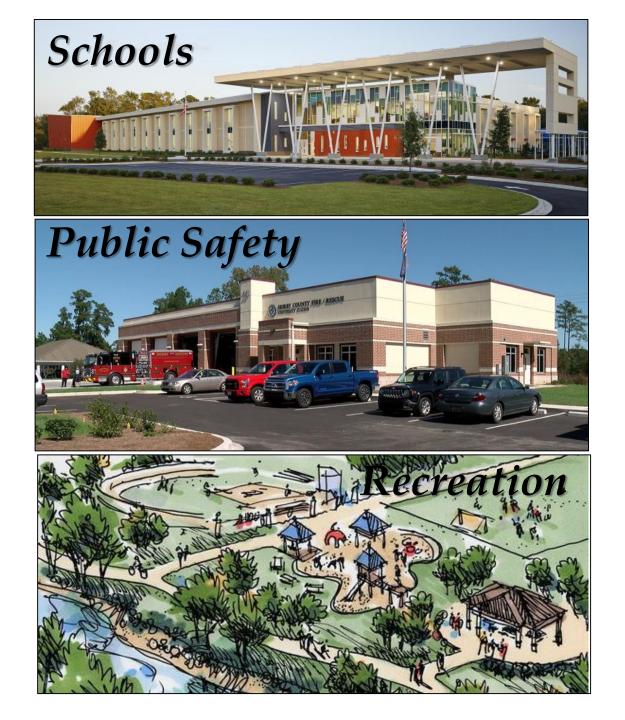
#### Total Workers for Horry County, South Carolina by Industry

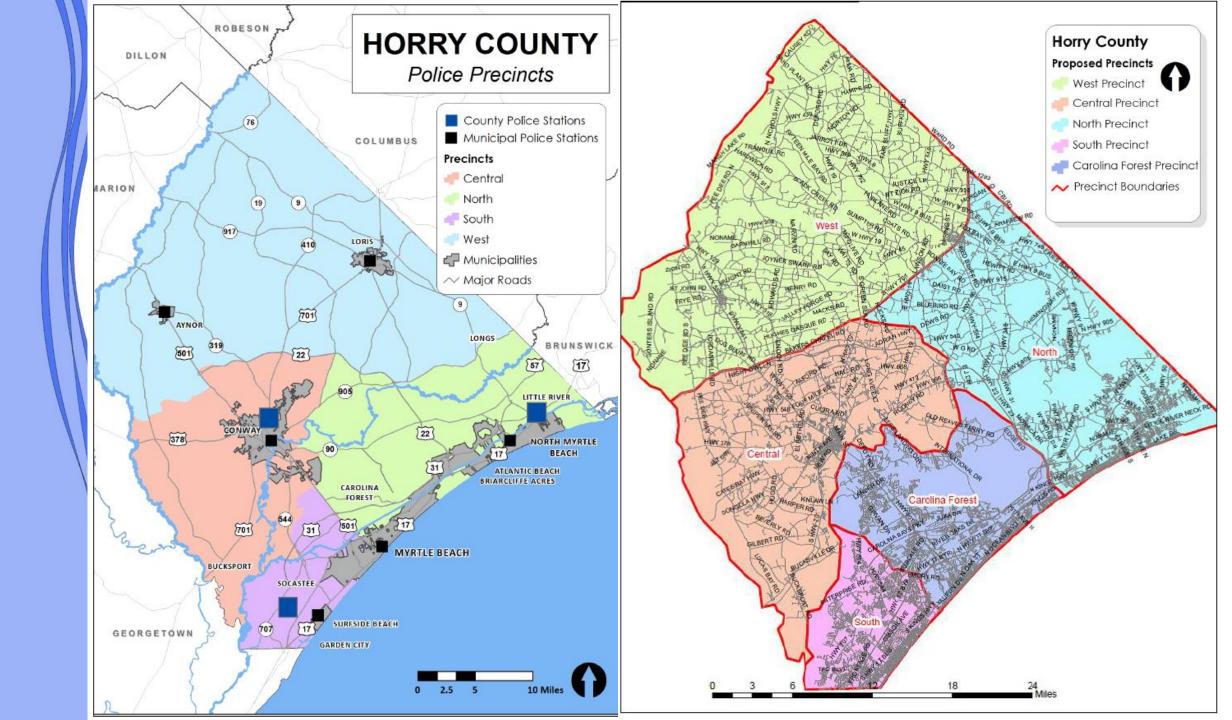


	Horry County	Richland County	Charleston County	Greenville County
Employers	8,629	8,918	13,321	12,909
Employed	107,915	161,532	202,114	224,915
Labor Force Participation (16+)	57.8%	63.6%	65.0%	63.7%
Annual Payroll (\$1,000)	\$ 3,239,373	\$ 6,923,076	\$ 8,776,547	\$ 9,941,011

## **Priority Investments**

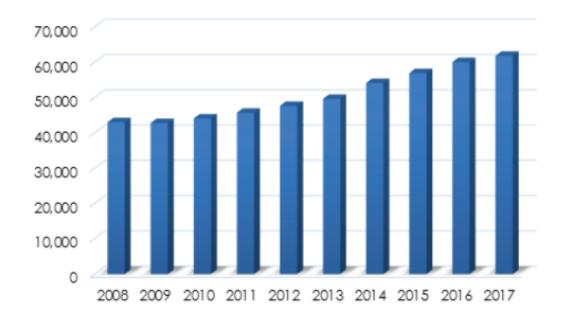
- Recommends Capital Improvements to keep up with growth.
- Coincides with 5-year CIP.
- Includes projects that may not fit within current funding streams to be better prepared for grants, partnerships, and other funding opportunities as they become available.



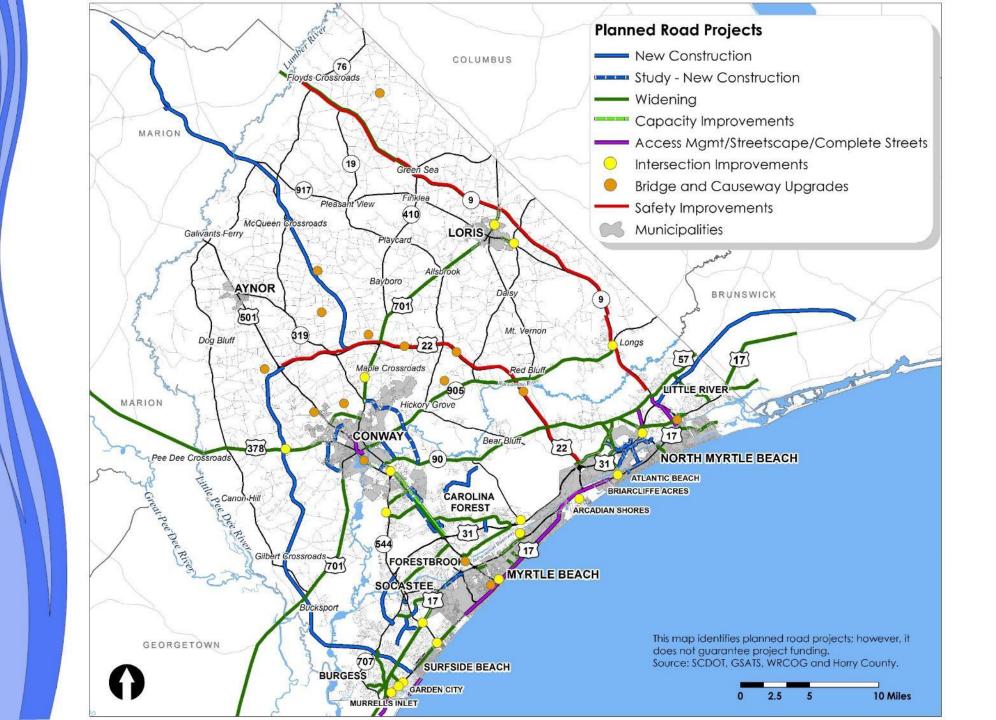


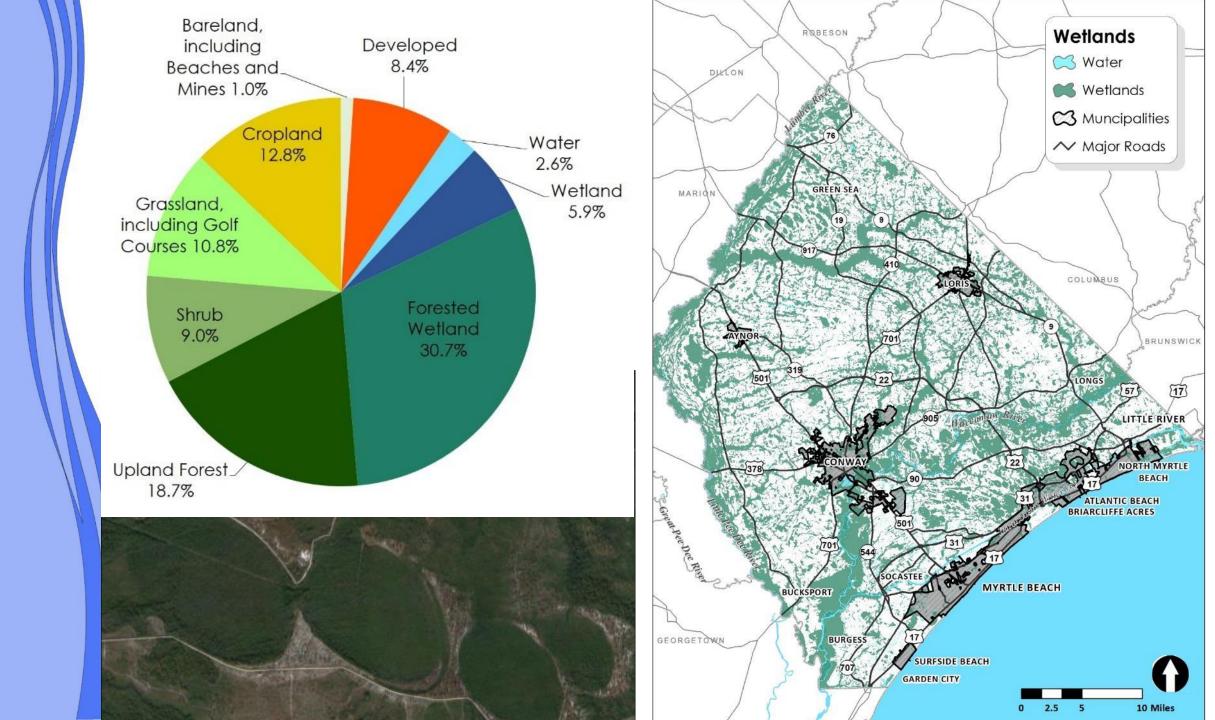


#### Emergency Responses by Horry County Fire Rescue



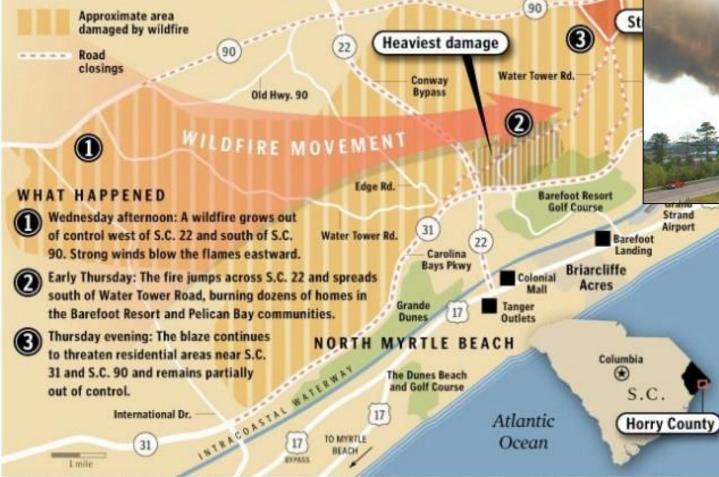






#### Wildfire rolls across North Myrtle Beach

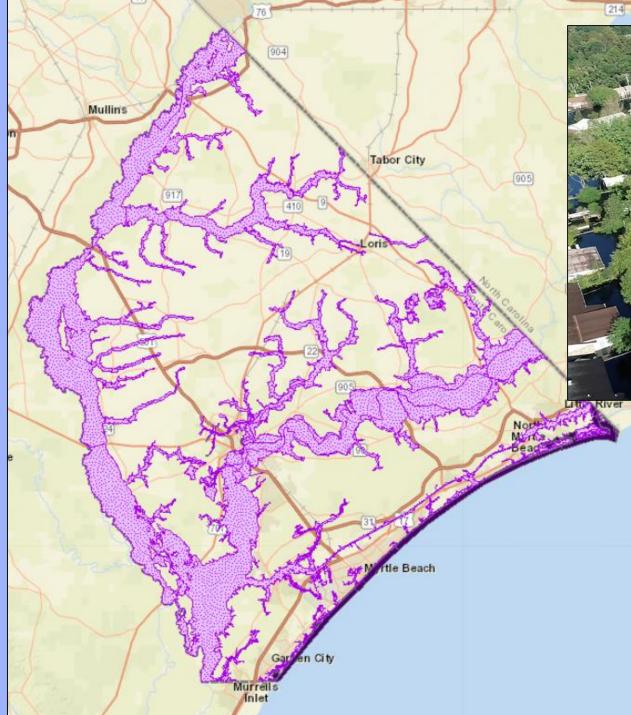
Fueled by dry vegetation and strong northwest winds, a wildfire that started Wednesday af grew rapidly overnight and spread into residential areas of North Myrtle Beach, scorching 15,000 acres, destroying about 70 homes, and forcing more than 2,500 to flee.



SOURCES: The (Myrtle Beach) Sun News and The Charlotte Observer STEVE LYTTLE - slyttle@charlotteobserver.com WM PITZER - bpitzer@charlotteobserver.com



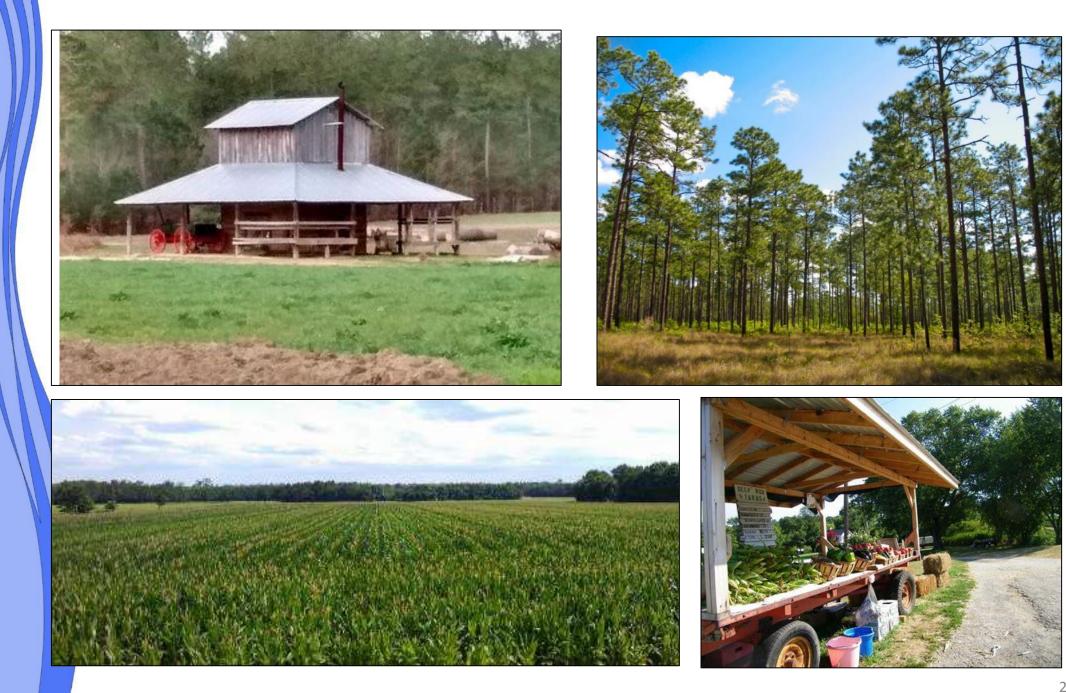


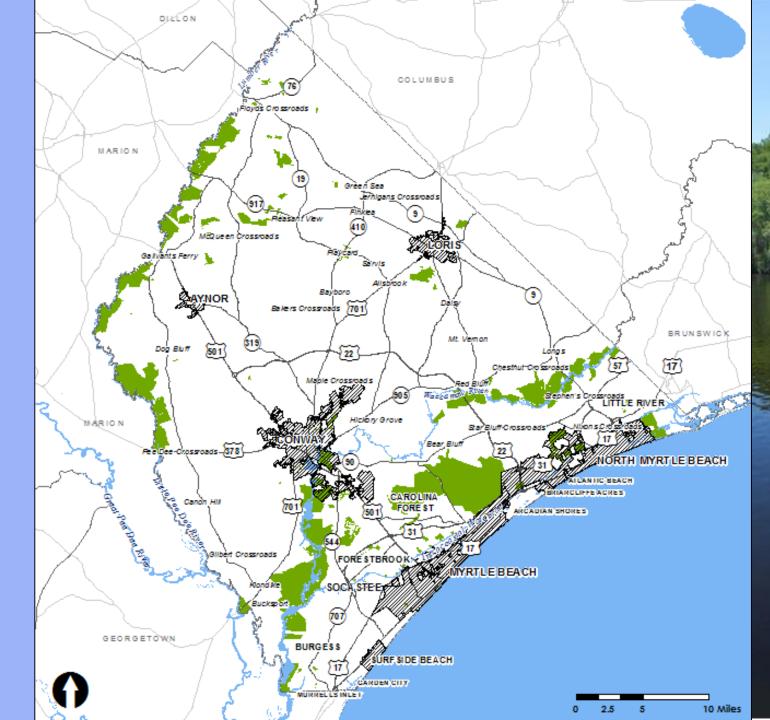




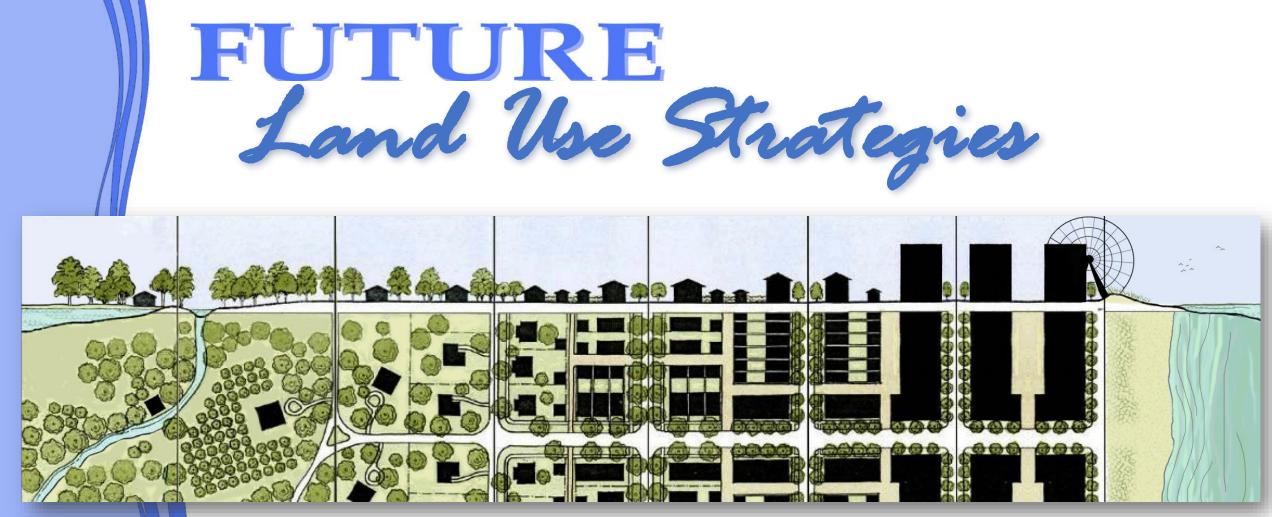


Images: WPDE and Robbie Bischoff





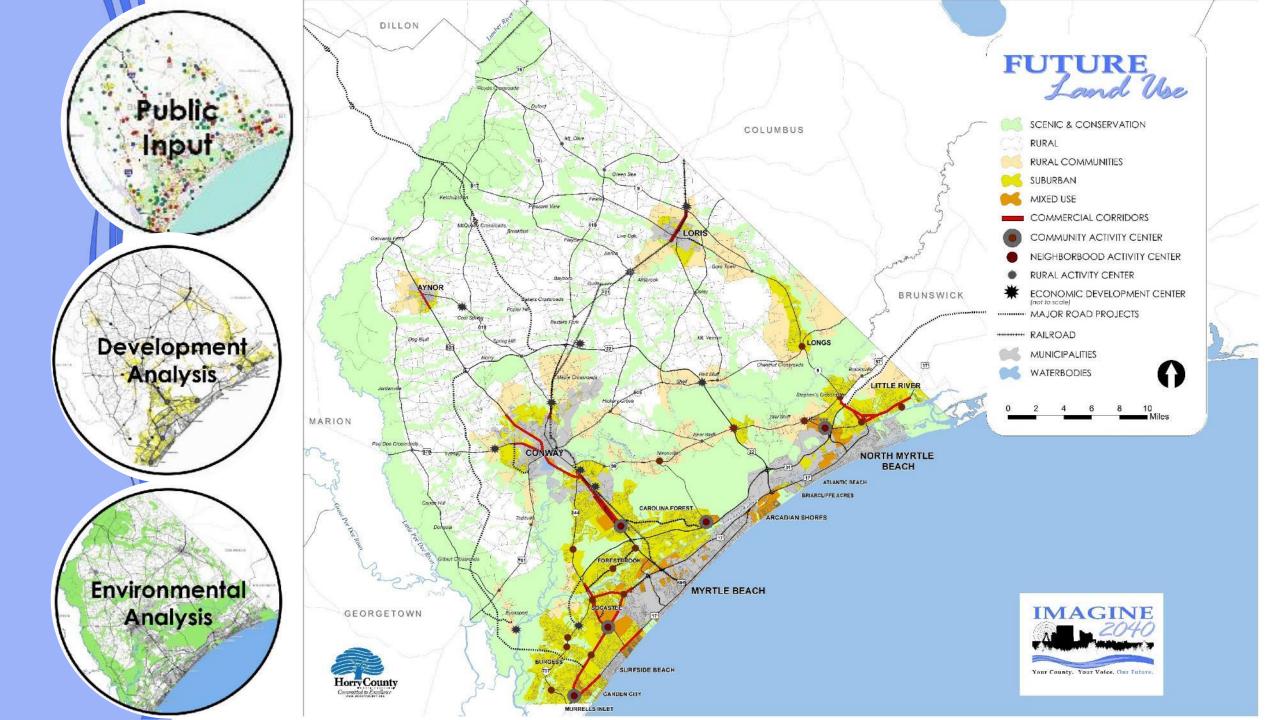
Over 67,000 Acres of Preserved Open Space, including more than 45,000 Acres of Protected Floodplain.



RURAL  $\rightarrow$  SUBURBAN  $\rightarrow$  URBAN

## Future Land Use Analysis

- Existing development patterns.
- Forthcoming residential neighborhoods.
- Remaining developable land in growth areas.
- Area and Neighborhood Plans.
- Fire and EMS stations and planned projects.
- Roadway capacity and planned projects.
- Environmental constraints.
- Public input by geography of County.
- Consistency with Vision, Goals, Objectives & Strategies.



Land Use Definitions

how		Description/Density		Special Notes
<b>e</b> <sup>2</sup>	Scenic & Conservation	≥ 5 acres+ or neighborhood open space		Floodplain, wetlands, poorly drained soils
	Rural	$\geq 1/_2$ acre+	2 net units/acre	Farmland, Rural Large Lots
	Rural Communities	≥ 14,500 sf lot	3 net units/acre	10,000 sq ft with large amounts of contiguous open space preserved
	Rural Activity Center	1/8 mile radius, 1/4 mile across		Traditional Rural Crossroads
	Suburban	6,000 - 14,500 sf lots	3 – 7 gross units/acre	4,500 sq ft lots or in-common development
	Neighborhood Activity Center	1/4 mile radius, 1/2 mile across		Shopping Centers
	Mixed Use	> 7 gross units/acre		Vertical Mixing of Uses
	Community Activity Center	<ul><li>1/2 mile radius, 1 mile across</li><li>7 gross units/acre (2-5 Story Bldgs)</li></ul>		Regional Destination Vertical Mixing of Uses
	Commercial Corridor	Commercial Infill and Redevelopment		Existing Commercial Corridors
	Economic Development Center	Not recommended unless > 7 gross units/acre		Intended for Major Employers, housing secondary

### Next Class – November 14<sup>th</sup>

- Understanding Zoning
- The Rezoning Process
- Components of Development Review
- Enforcement and Complaints
- Mechanisms for Public Input